Build East -
The Future of Housing in the East of England
Full report, May 2016
ABOUT EAST 7

East 7 is an informal alliance of the largest developing housing associations based across the East of England, committed to providing a range of housing that meets the needs and ambitions of our divergent communities.

Collectively East 7 directly employs more than 5,000 people, manages more than 150,000 properties and houses over 350,000 people.

Our members are bpha Ltd, Circle, Cross Keys Homes, Estuary Housing Association, Flagship Group, Grand Union, Hightown Praetorian & Churches Housing Association, and North Hertfordshire Homes.

By examining the pressures on the housing market and providing analysis of the types of housing needed to meet current and future demand in the East of England, this report will assist member organisations and the wider sector in their delivery ambitions for the future.

SAVILLS PLC

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1. EXECUTIVE SUMMARY

The East as a microcosm of the national housing market: All of the national housing concerns, ranging from affordability to lack of housebuilding to pressure on the private rented sector, are present across the region. Within the region clear patterns emerge, enabling local authorities with similar issues to be grouped together, e.g. commuter belt and rural hinterland.

Identifying the need for ‘sub-market’ housing: Out of estimated annual housing need for 31,000 households across the region, we have calculated that 8,000 are likely to be unable to access market-priced homes. The income profile of this group varies by location and one size doesn’t fit all in terms or product or tenure. 81% of this group (equivalent to over 6,000 newly-formed households per year) have an annual household income below £20,000, so homeownership is out of reach.

Moving towards a two-tier market: Recent price growth has been limited to the strongest markets and most desirable locations, and the trend could continue. This is expected to lead to a widening gap between the housing haves and have nots across the region, with acute issues around access to homeownership among younger generations in some of the higher value markets.

Private renting is getting stretched at both ends of the market: The private rented sector has more than doubled in size over the past decade. In affluent commuter locations, high rents mean that two incomes are often necessary to afford an average property, and are a barrier to aspiring first time buyers saving up for a deposit. In low value urban areas the pressure comes in the form of low income groups unable to access social housing with a reliance on housing benefit.

Current housebuilding rates will not meet need: Projecting forward the current gap between housebuilding and household formation over ten years results in a shortfall of over 84,000 homes across the region, equivalent to a city the size of Peterborough. Well-capitalised housing associations are well placed to make up some of this gap.

Delivering across a range of tenures: Shared ownership, with low deposits and small first tranches, should work in high value locations where buyers are priced out of full ownership, even with Help to Buy. But for households with low or unstable incomes or unable to raise the deposit required to access the schemes, housing issues persist. There remains a need to deliver traditional affordable rented housing for this group.

Dealing with the demographics: Housing equity is increasingly held by the older generations. Families and affluent young professionals are being increasingly confined to the private rented sector, so understanding the local nature of rental demand is key to successfully developing new rented housing. 20% of the region’s over 65s are not owner occupiers, and providing for their housing needs is likely to be a growing challenge.
2. INTRODUCTION

The UK housing market is complex and made up of an interconnected network of various different issues, and in the East of England this is no different. There are significant contrasts between:

- Affluent, high value, urban commuter markets such as St Albans and Hertsmere;
- Lower value regional cities with high levels of deprivation, such as Peterborough and Norwich;
- A large, rural and coastal hinterland of low to mid value markets including Fenland and Breckland.

Each of the individual areas shown below in Figure 1 faces its own housing challenges. Indeed, all of the national housing concerns, ranging from affordability to lack of housebuilding to pressure on the private rented sector, are present across the region to varying degrees.

Figure 1 - Key to local authorities of the East*

* Source: OS Open Data
3. HOUSING AFFORDABILITY

House Prices
The median house price over the whole region was £240,000 for transactions over the 12 months to February 2016, but within that the figures for local authorities ranged from £150,000 in Great Yarmouth to £460,000 in St Albans. Figure 2 shows the average sale price at lower super output area level, highlighting that there can be large price differentials even within a single district. Overall, the highest values are unsurprisingly seen in locations in the London commuter belt, but there are also pockets of very high values in coastal areas attractive to tourists and second home owners such as Burnham Market (in King’s Lynn and West Norfolk district) and parts of Suffolk Coastal.

Figure 2 - Detailed house price heat map*

* Source: Savills using Land Registry Data
Homeownership
House prices in the region have diverged strongly over the past ten years with more affluent areas showing significantly higher price growth over the period. Cambridge stands out as the strongest market in terms of price growth, with values almost doubling in the past ten years and currently sitting almost 50% above their 2008 peak. By contrast, values in nearby Peterborough have only grown by 13% over the same period and have not yet returned to their previous peak.

This contrasts significantly with the previous ten years, when more valuable markets performed strongly initially and lower value markets then caught up later in the cycle. This is due to a national ‘ripple effect’, where equity from London homeowners, and London wages, moves out into the commuter belt once the value gap becomes very large.

Towards the end of a cycle, the wealth continues to ripple out to secondary locations as affordability becomes stretched in the stronger markets. This is shown in Figure 4, and is highlighted by one of the weaker markets, Great Yarmouth, having the most house price growth in the region between 2000 and 2005. By contrast the highest value location, St Albans, had the least price growth.

Back then, this was enabled in part by a large increase in the availability of mortgages for buyers on lower incomes, which is unlikely to be repeated in the current financial environment.

The implication is that we may be moving towards a more permanent two-tier market, with growth limited to the strongest and most desirable locations. This is expected to lead to a widening gap between the housing haves and have nots across the region, with acute issues around access to homeownership among younger generations in some of the higher value markets.

Figure 3 - Average house prices (12 months to February 2016) and 10 year growth*

* Source: Land Registry
**Renting**

Across the region median monthly private sector rents for a two bedroom property range from £1,281 in Hertsmere to £560 in Waveney. Figure 5 shows private rents by bedroom for all locations.

Robust rental growth data is not available at district level so a regional analysis is the best available and is shown in Figure 6. Rents in the East have increased by 3.0% in the past 12 months, and are 8.8% higher than their previous peak in 2008. By comparison, rents in London have increased by 3.7% annually but are 22.1% above their previous peak. This is much lower than the corresponding levels of house price inflation but higher than CPI inflation and wage growth.

To get a better measure of relative affordability it is important to compare rents to local incomes. The resulting rental affordability ratio for both one and two median earners is shown in Figure 7. In general spending 30% of gross income on housing costs is deemed the limit of affordability, and the chart shows that is not achievable anywhere for a median single earner household, making private renting often dependent on having dual household incomes.

* Source: Land Registry
Figure 5 - Median monthly private rents by bedrooms, Q1 2016*

* Source: Rightmove

Figure 6 - Rental growth index 2005 to April 2016, East of England**

**Source: ONS Index of Private Housing Rental Prices
The least affordable markets on this measure are generally in the commuter belt. Even a household with two median earners in these locations would struggle to save towards a deposit in order to buy a house while meeting these rental costs.

In lower value rental markets such as South Norfolk and Suffolk Coastal these pressures are less acute, but our analysis shows that these areas have higher proportions of less affluent private renters, leading to a different set of affordability pressures.

This has typically arisen due to a lack of access to social housing, pushing more low earning households into the private rented sector. Areas where this could be a major issue are those with both a large gap between private and social rents, and a high proportion of less affluent renters, including the likes of Peterborough, Luton and Southend. Whilst presenting significant challenges, these markets offer opportunities for housing associations to offer a more affordable, more secure alternative to private renting. More analysis of the demographic pressures facing the rental markets are detailed later in the report.

* Source: Rightmove, ASHE
Excluded households

Having regard to the distribution of household incomes and private housing costs, we estimated that across the East of England 8,000 out of around 31,000 total new households each year will not be able to access market-priced housing. The income profile of this group varies by location and one size doesn’t fit all in terms or product or tenure, but at a regional level 81% of these emerging households have a total annual income below £20,000 so homeownership is not a viable option.

The average social rent in the region is around £450 per month, which would take up around 40% of the group’s median household income of £13,000. This is also unaffordable and shows that housing benefit will continue to play an important role in funding housing for low income households.

Figure 8 - The range of incomes for households in need of sub-market housing*

* Source: Savills using CACI, Land Registry, Rightmove, 2011 Census and Holmans for TCPA
Forecasts

Capital values

Over the next five years (2016 to 2020 inclusive), we are forecasting that the strongest performing region will be the South East, closely followed by the East of England, with average house price growth (in the mainstream second hand market only) of 21.6% and 21.0% respectively. This will be driven by an improving economy and buyers moving out of London in search of better value for money. This is in contrast to London, where we expect price growth of only 15.3% over the same period.

Key drivers of house price inflation are wage growth and affordability. Economic forecasts of wage growth do not vary substantially at district level, but wider economic indicators can be used as a proxy.

Figure 9 shows the forecast growth in Gross Value Added (GVA) at local authority level for the next 10 years, organised by house price. This is a good indicator of how well local economies are expected to perform, which could feed into job and wage growth. Although there is a general trend linking the highest forecast economic growth to stronger housing markets, the urban areas stand out at all price points, e.g. Luton, Norwich and Peterborough.

Therefore, when thinking about locations that may outperform the regional average, the secondary urban areas where prices are relatively affordable – allowing a lot of scope for ‘catch up’ compared with the likes of Cambridge – are likely to be the best bet. In the higher value locations, although affordability may be stretched from a local viewpoint, the ‘value gap’ compared with London is large. Equity flowing out of London may also therefore support higher levels of growth in popular commuter locations.

Figure 9 - Growth in Gross Value Added 2015-2025*

* Source: Oxford Economics
Rents
The prospects for rental growth are largely limited to underlying wage growth. Households living in the private rented sector already pay more as a percentage of their income than those living in other tenures. Many are reliant on housing benefit or live in larger household groups to make the tenure more affordable.

Rental markets that are heavily dependent on housing benefit tenants such as some of the seaside towns will come under renewed pressure due to Government policy (our rental forecasts are for non-housing benefit dependent tenancies).

The traditional rental demographic of sharers and young professionals looks set to continue growing as the cost of buying limits the number able to make the move into homeownership. These groups are likely to benefit most from the forecast wage recovery and this will drive the majority of rental growth in coming years.

However, in some high demand – low supply rental markets, we may see more people living in larger household groups and this could contribute to higher rental growth, albeit for properties that have the flexibility to allow for this. The Eastern region is covered by the national Savills rental forecast, which is shown in Table 1 below.

Table 1 - Savills mainstream rental growth forecasts*

<table>
<thead>
<tr>
<th></th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
<th>2019</th>
<th>2020</th>
<th>5 year total</th>
</tr>
</thead>
<tbody>
<tr>
<td>UK</td>
<td>3.0%</td>
<td>3.0%</td>
<td>3.0%</td>
<td>3.0%</td>
<td>3.5%</td>
<td>16.5%</td>
</tr>
</tbody>
</table>

Transactions
We expect that housing market turnover will remain constrained by mortgage availability, with cash-only buyers a significant proportion of the market (currently 36% of transactions). We therefore forecast turnover to be constrained to around 1.3 million transactions per year by 2020.

Table 2 - Savills transaction forecasts**

<table>
<thead>
<tr>
<th></th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
<th>2019</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total UK transactions (m)</td>
<td>1.245</td>
<td>1.280</td>
<td>1.300</td>
<td>1.300</td>
<td>1.305</td>
</tr>
</tbody>
</table>

* Source: Savills Research
** Source: Savills Research
4. HOUSEBUILDING

Lack of supply
The East contains some markets that have historically delivered high levels of new homes, but many areas have not due to relatively weak sales markets in a period of greater mortgage regulation and/or environmental constraints. Figure 10 shows average delivery from 2011 to 2015 and projected household growth as proportions of existing stock. Cambridge has delivered the most at 1.6% per annum, Tendring the least at 0.3%. In general the low delivery locations are either in the London Green Belt or in coastal areas.

The chart shows that most locations are the ‘wrong’ side of the line, so will need to increase delivery levels to keep pace with the required volumes of homes. If we project forward these recent delivery rates over ten years there would be a shortfall of over 84,000 homes across the region, equivalent to a city the size of Peterborough.

Figure 10 - Average annual delivery of new homes (2011-2015) vs. projected annual growth in households (2012-2037), both as % of existing stock*

* Source: DCLG
The extent to which Cambridge is an outlier in terms of housing delivery is illustrated even more clearly by Figure 11, which plots the housing delivery to household projections ratio (a proxy for undersupply) against average house prices. There is a slight trend that higher value areas are delivering less compared to projected household growth relative to lower value ones, and this is completely bucked by Cambridge. The results are similar if house price growth is substituted for values.

**Figure 11 - Ratio of housing delivery to household projections vs. average house prices (12 months to February 16)**

Although many major national housebuilders have plans to increase their output, which could reduce this overall undersupply, there are likely to be practical limits to how quickly they can achieve this. Well-capitalised housing associations are therefore well placed to make up some of this gap, particularly in locations where the major housebuilders are less active.

* Source: DCLG, Land Registry
**Government schemes**

Schemes such as shared ownership and Help to Buy Equity Loan aim to help with the upfront cost of accessing home ownership by reducing the deposit required. But these both apply to new homes only so are supply limited, meaning that in areas with low levels of housebuilding aspiring buyers’ options are more limited.

Figure 12 shows that most of the higher value markets, where one might expect demand for products lowering the barriers to homeownership to be highest, have had low take up of Help to Buy. This suggests that deposit-constrained buyers simply find these locations too expensive, even with the assistance on offer from Help to Buy. The scheme is therefore only helping a narrow band of reasonably affluent buyers, in high delivery, relatively affordable markets. This reinforces our view that we need supply across a wider range of tenures.

**Figure 12 - Take up of Help to Buy Equity Loan (since launch, as % of all new build) vs. average house price (12 months to February 16)**

* Source: Land Registry, DCLG
**Developing affordable housing**

Shared ownership, with low deposits and small first tranches, should work in the locations where Help to Buy is too expensive. But for households with low or unstable incomes or unable to raise the deposit required to access the schemes, housing issues persist.

There remains a need to deliver traditional affordable rented housing for this group. Without Government funding the challenge for housing associations will be to fund this through cross-subsidy from other schemes without overexposing themselves to the cyclical nature of the housing market. Housing associations do have some competitive advantages in this regard: large balance sheets; access to low cost capital; and experience in delivering and managing homes of different tenures.

**Shared ownership**

Whilst there is some level of demand for shared ownership everywhere, demand for the greatest volume of new units is in markets where affordability is most stretched and demand is highest, as shown in Figure 13. This is largely in high value markets around London, although it is difficult to make shared ownership affordable to people below the income caps in these areas without selling very small initial shares and reducing the rent on the remainder below the standard 2.75%. But in turn this makes it more difficult to deliver financially viable shared ownership homes in these markets.

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Figure 13 - Potential capacity for absorption of new shared ownership homes

* Source: Savills using Land Registry and DCLG data
Starter Homes

Our high level analysis suggests that the viability of delivering 20% Starter Homes depends on the existing affordable housing policy and how strictly this has been enforced to date. Where there has been delivery of more than 10-15% traditional affordable housing, delivery of 20% Starter Homes will return approximately the same blended land value, but with no capacity for additional affordable housing (affordable rent and shared ownership).

Where there has been relatively high delivery of traditional affordable housing, more than 30%, then the provision of 20% Starter Homes makes a relatively small impact on blended land value. This leaves capacity to continue delivery of at least 15-20% affordable housing (affordable rent and shared ownership) in addition to 20% Starter Homes, as shown in Figure 14.

**Figure 14 - The likely viable mix of Starter Homes and other affordable housing**

![Diagram showing the likely viable mix of Starter Homes and other affordable housing](image)

Not surprisingly, where there has been limited delivery of affordable housing to date, prevailing land values mean that it will not be viable to deliver 20% Starter Homes. These results do not include consideration of the potential cannibalisation by Starter Homes of market sales, including those using Help to Buy. Unless Starter Homes can be clearly differentiated, there is a risk that there will be a range of products available on development sites, all appealing to first time buyers within a narrow range of price points.

If the issue of product overlap can be resolved, our analysis suggests that 10-20% traditional affordable housing can still be viably delivered in addition to 20% Starter Homes on sites that have been delivering 20-30% traditional affordable housing.

* Source: Savills Research
Scheme comparison
For a typical £200,000 new home we can compare the different options for buying under the various Government schemes to a ‘standard’ first time buyer purchase, summarised in Table 3. The results show that, compared to a normal purchase, the schemes do reduce the deposit required significantly, with the monthly cost sensitive to mortgage rate but still competitive with the standard purchase.

Also note that, assuming a 5% yield, a £200,000 home would cost £833 per month to rent, more expensive than the monthly payments under any of the options. Clearly deposit affordability must be a major barrier to homeownership, and the schemes all go some way to addressing this.

Table 3 - Comparing home purchase options*

<table>
<thead>
<tr>
<th>£200,000 home</th>
<th>Deposit</th>
<th>Mortgage</th>
<th>Typical interest rate (2 year fix)</th>
<th>Monthly repayments</th>
</tr>
</thead>
<tbody>
<tr>
<td>‘Average’ First time Buyer (18% deposit)</td>
<td>£36,000</td>
<td>£164,000</td>
<td>1.6%</td>
<td>£664</td>
</tr>
<tr>
<td>Help to Buy Equity Loan ** (20% equity loan, 5% deposit)</td>
<td>£10,000</td>
<td>£150,000</td>
<td>2%</td>
<td>£636</td>
</tr>
<tr>
<td>Starter home (20% discount, 5% deposit)</td>
<td>£8,000</td>
<td>£152,000</td>
<td>3%</td>
<td>£721</td>
</tr>
<tr>
<td>Shared ownership (35% share, 10% deposit)</td>
<td>£7,000</td>
<td>£63,000</td>
<td>2.5%</td>
<td>(£283 mortgage + £298 rent) £581 total</td>
</tr>
</tbody>
</table>

* Source: Savills Research, CML
** Deposit requirements and mortgage rates estimated as scheme details not finalised
**Land market**

The land market recovery in the east of England has been slower than the recovery across the whole country. Greenfield land values are now at 69% of their 2007 peak, compared to 79% for all UK greenfield land. A chart of relevant land indices is shown in Figure 15.

**Figure 15 - Land indices***

![Chart showing land indices for UK Greenfield, UK Urban, Eastern Greenfield, and Eastern Urban](chart.jpg)

Urban land has had slower growth across the country than greenfield land, and the eastern region is no exception; urban land values have only returned to 53% of their previous peak. However, over the past year urban land has outperformed greenfield land. Growth in greenfield land values in the year to Q1 2016 was 1.0%, whereas urban land values increased by 2.5% over the same period.

The increase in urban land values reflects a rise in demand, due to an improved economy, stronger markets and increased viability. Additionally, urban values have greater scope to increase than greenfield values as they are further below their 2007 peak.

There are, however, significant differences in the strength of the land market across the region. Land in and around Cambridge continues to remain in high demand pushing development land prices to new highs. The demand for land in Cambridge is the result of the city successfully becoming a leading centre of technology and business and the need to provide housing for both the employees of these sectors and the academic population.

* Source: Savills Land Index
Land values in the city are now just below their former peak. Future growth is likely to be limited by the amount of land being brought forward for development in combination with the increase in requirements for affordable home provision.

Commuter locations in Essex are seeing renewed demand and land values are climbing as a result. Sites are being keenly sought in Brentwood, and Colchester has seen renewed interest with recent sites achieving values above expectations. Along with Colchester, development in these well connected, commuter locations provides housing that is more affordable than in the capital as well as for those in the local area.

Savills Development Database collects information about land and sites from pre-planning to construction, currently containing over 10,000 records. Figure 16 shows the residential development land transactions Savills is aware of over the past three years. It demonstrates that activity has tended to be focused around the major urban areas of Cambridge and Norwich and those areas that have strong transport links to London. Nonetheless, there has been increasing activity over the period on sites in more rural locations and in secondary locations like Peterborough, reflecting the recovering housing markets in those areas.

Figure 16 - Land sales 2013 to 2015*  

* Source: 2011 Census
5. DEMOGRAPHICS

Tenure trends
In the East the number of private rented sector (PRS) households grew by 111% between 2001 and 2011. By contrast the number of households in the social rented sector only grew by 3%.

Evidence from the English Housing Survey suggests that these trends have continued over the past five years, with increasingly affluent households confined to the PRS. Figure 17 shows that, in terms of household types in the PRS between 2001 and 2011, families with children have grown the most. Multi-family renters have also increased a lot in percentage terms, off a lower base.

Figure 18 shows the change in age profile of private renters over the same period. Increases were seen in the share of younger children (0 to 4) and all the categories covering ages from 25 to 49. Decreases were seen in all the 50+ age categories.

Figure 17 - Change in household type in PRS in the East, 2001 to 2011*

Figure 18 - Age profile of people living in the PRS in the East, 2001 and 2011**

* Source: 2001 and 2011 Census
** Source: 2001 and 2011 Census
Affluent renters

Figure 19 shows the proportion of PRS households in the top three (out of eight) socio-economic groups, with yellow areas being around the average (of 44%) for the region, red being higher and blue being lower. The map shows a clear hotspot around Cambridge, which is likely to be partly down to high house prices but also the more transient nature of employment in academia and research which are major sectors in the area. Closer to London there is also a large ‘above average’ area, particularly covering the high value markets in and around Hertfordshire.

Figure 19 - Affluence of households in PRS, 2011

Housing associations have expertise in developing and managing large rented developments and portfolios, so providing market rented units at scale could be a useful way to generate additional funds to subsidise other tenures. By tapping into this market there is also the opportunity to cross-subsidise the much needed delivery of more affordable homes. This requires an understanding of the changing nature of PRS demand at a local level.

*Source: 2011 Census
Families in the PRS

In this respect the prevalence of families in the PRS has also increased in recent times. Figure 20 is a map of the proportion of households in the PRS with dependent children. Again yellow areas are around the average (of 34%) for the region, red are higher and blue lower.

The map shows that major urban areas tend to be lower on the scale, suggesting that these rental markets are currently dominated instead by young professional renters. This indicates a growing need for privately rented family housing in a series of rural and suburban markets across the region.

Figure 20 - Families in the PRS, 2011*

*Source: 2011 Census
Housing an ageing population

The ageing population is often cited as a looming demographic issue, but in terms of housing most older people are already homeowners, often owning outright without a mortgage. Figure 21 shows the proportion of the 65 and over population who do not own their home. Once more the yellow areas are around the average (20%) for the region, red being higher and blue being lower.

The map shows that urban areas such as Norwich, Ipswich and Cambridge tend to have higher proportions of renters over the age of 65 than rural locations. At local authority level the highest proportion is 42% in Norwich, and the lowest is 9% in Castle Point. Outside those the pattern is more mixed but given the household projections and the generally increasing proportion of renters, providing for the housing needs of older people who are not homeowners is likely to be a growing challenge.

Figure 21 - Proportion of renting population that is 65 years of age or older, 2011*

*Source: 2011 Census
Characterising the PRS
The nature of the private rental market across the East is summarised by Figure 22 below, which shows the most common household type in the sector (only in built up areas).

Figure 22 - Most common household type living in private rented sector, 2011*

*Source: 2011 Census
Housing benefit

Figure 23 shows the proportions of private and social rented tenants in receipt of housing benefit. There is a clear correlation between use of housing benefit in the two tenures, with no major outliers. Cambridge, Welwyn Hatfield and South Cambridgeshire have the lowest proportions of private rented sector tenants receiving housing benefit. By contrast, over a third of tenants in both rented tenures are in receipt of housing benefit in Tendring, Southend-on-Sea and Castle Point. These are all coastal locations with high levels of deprivation.

Figure 23 - Housing benefit claimants as % of private and social rented sector, 2015/16*

*Source: DWP, DCLG
6. Challenges and Opportunities for the Sector

At a regional level
Although there are a range of challenges facing the sector, there is demand for housing at a range of price points and tenures, across all locations in the East. The specific local challenges and opportunities, and how housing associations might be best able to meet them, are detailed below.

Commuter belt
In the affluent commuter belt market, values are high and have been outpacing both local wages and other Eastern markets, supported by ‘London wages’ and equity-rich buyers moving out of the capital in search of better value. A key challenge here is delivering affordable homeownership options to aspiring local buyers despite a land market with high values, strong competition, and limited choice due to Green Belt and environmental constraints.

But overall this area offers a good opportunity for housing associations, as the households whose needs are not currently being met by the market are relatively far up the income distribution and could provide demand for shared ownership, affordable market sale homes, and market rented properties.

Mid value urban
These might look like commuter belt locations based on geography, but the proportion of workers commuting to central London is lower compared to the group above, and values and price growth have reflected this. As affordability becomes increasingly stretched in the most desirable locations, demand is likely to ripple out to secondary areas.

Development opportunities may be unlocked by infrastructure upgrades, with opportunities to capture value uplift by buying into such locations at an early stage. Housing associations are well placed to take on a longer term investment role thanks to their large balance sheets and access to patient capital.

Low value urban
This is a geographically diverse set of towns and cities, with relatively high levels of deprivation and correspondingly weaker housing markets. The challenge for the housing sector is at the lower end of the market, with a high proportion of the private rented sector consisting of lower socio-economic groups who in the past would have had access to social housing and are unable to afford homeownership, even under schemes such as starter homes or shared ownership.

Despite low values, some locations have seen high levels of housebuilding, with a lot of activity from the major housebuilders in places including Peterborough and Colchester. Partnering with public sector landowners or private developers to regenerate sites may be a route for housing associations to get involved in these areas, using value uplift to fund discounted rental homes.

Rural hinterland
The rural markets cover a huge area – the majority of Cambridgeshire, Norfolk and Suffolk – and quite a variety in terms of house prices and levels of affluence and deprivation. On the whole, a large majority of households are owner occupiers, and rental affordability is reasonable, so what’s the problem?

One issue is that the housing wealth is concentrated in older generations. Providing new housing for local workers, particularly younger
ones on low incomes, is a challenge. In addition, supporting the growth of neighbouring cities can add pressure in terms of housing targets and delivery.

**Cambridge City Region**

Cambridge has stood out in the region in terms of price growth, and this has largely been due to local and international demand rather than any strong link to London. Levels of development have been very high but the supply has not met demand and prices have kept rising. Values in South Cambridgeshire have also grown strongly due to a local ripple effect.

Given the economic strength of the area, the specific local challenge is to provide for growth while still offering affordable housing choices for local workers. This should include a mix of discounted rental homes in the city and affordable homeownership options in the lower value satellite towns (including both existing and planned new settlements) with good transport links.

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**BUILDING THE FUTURE**

This report has given East 7 members a great deal to think about. We will publish an action plan within the next 12 months, addressing the challenges and opportunities identified in the report.

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