

A National Statistics publication for Scotland



# **PEOPLE, COMMUNITIES AND PLACES**

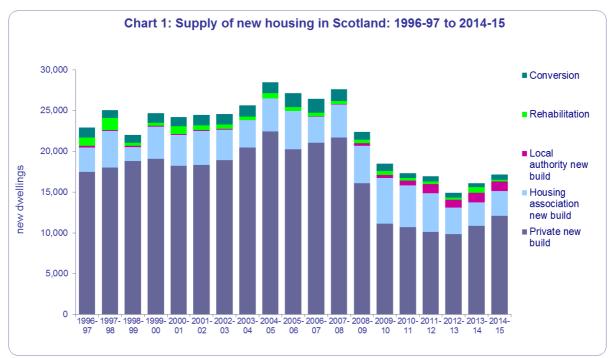
# Housing Statistics for Scotland 2015: Key Trends Summary

### Introduction

This annual publication presents statistics on housing supply and public sector housing in Scotland up to 31<sup>st</sup> March 2015, based on information collected from local authorities, housing associations and the Scottish Government affordable housing supply programme.

Information is provided on new housing supply (across all sectors), public sector stock and house sales, local authority housing management (evictions, housing lists, lettings, vacant stock), public sector housing for older people and people with disabilities, right to buy entitlement, and housing in multiple occupation (HMO).

These statistics are used for a variety of purposes including for monitoring the National Performance Framework Indicator on increasing the number of new homes in Scotland.



More details can be found in the updated <u>Housing Statistics for Scoltand web</u> <u>tables</u>. These tables present data up to 30<sup>th</sup> June 2015 for social sector new build and affordable housing, and 31<sup>st</sup> March 2015 or 2014-15 for other series. Some of these web tables will be updated on a quarterly basis throughout the coming year.

# Key Findings for 2014-15

### Housing Supply (Private and Public Sector)

- **New housing supply:** New housing supply (new build, refurbishment and conversions) increased by 6% between 2013-14 and 2014-15, from 16,110 to 17,149 units, mainly driven by an 11% rise in private led new build completions.
- New house building: In 2014-15, 16,281 new homes were completed in Scotland, an increase of 9% on the 14,890 completions in the previous year, the highest number of completions since 2010-11. During the same time-period the number of homes started rose by 3%, from 15,577 to 16,028, the highest number of starts since 2008-09.
- Affordable housing: (As previously reported on 2 June): In 2014-15, there were 7,069 units completed through all Affordable Housing Supply Programme (AHSP) activity this figure is up 1% on the previous year.

### Local Authority Housing

- Local authority housing stock: At 31<sup>st</sup> March 2015, there were 317,005 local authority dwellings in Scotland, a decrease of 567 (0.2%) homes from the previous year.
- Sales of local authority dwellings: Sales of public authority dwellings (including local authorities with total stock transfers) rose by 20% in 2014-15, from 1,527 to 1,835. This is the second consecutive annual increase after years of declining numbers of sales. The increases are likely to be due to the announcement in 2013 that right to buy was to be ended for all tenants.
- Right to buy entitlement: Just over two-thirds (67% or 236,594) of tenancies provided by local authorities (or the relevant housing association following a stock transfer) had some Right to Buy entitlement on 31<sup>st</sup> March 2015, down from 76% the previous year.
- Vacant stock: At 31<sup>st</sup> March 2015, local authorities reported 6,515 units of vacant stock, of which 40% consisted of normal letting stock. This represents 1% of all normal letting stock, and is down from 6,556 the previous year.
- Lettings: During 2014-15 there were 27,006 permanent lettings made, a decrease of 6% compared to 28,679 lettings in the previous year. Lets to homeless households represented 38% of all lets made by local authorities in 2014-15, a total of 10,390 lettings to homeless households, which is a decrease of 2% on the 10,656 lettings in 2013-14.
- **Evictions:** Eviction actions against local authority tenants resulted in 1,215 evictions or abandoned dwellings in 2014-15 (694 evictions, 521 abandoned

dwellings). This is up by 32%, or 294 actions evictions or abandonments, on the 921 in 2013-14.

• **Housing lists:** Household applications held on local authority or common housing register lists decreased by 4% to 173,587 in March 2015, the seventh consecutive annual decrease.

### Local Authority Housing Assistance and Licensing

- Scheme of assistance: In 2014-15, 9,459 scheme of assistance grants were paid to householders, totalling £30.8 million. The majority of these were for disabled adaptions, 6,487 grants totalling £22.3 million.
- Houses in multiple occupation: In 2014-15, 8,679 applications were received in respect of the mandatory licensing scheme for houses in multiple occupation. At 31<sup>st</sup> March 2015 there were 14,908 licences in force, representing an increase of 4% over the previous year.

# Contents

Housing Statistics for Scotland 2015: Key Trends Summary	1
Introduction	1
Key Findings for 2014-15	2
Housing Supply (Private and Public Sector)	2
Local Authority Housing	2
Local Authority Housing Assistance and Licensing	3
Contents	4
New Housing Supply	5
New House Building	6
Affordable Housing	10
Stock by Tenure	12
Local Authority Housing Stock	14
Sales of Local Authority Housing to Sitting Tenants (Right to Buy)	15
Right to Buy Entitlement	17
Local Authority Vacant Stock	19
Housing for Older People and People with Disabilities	20
Scheme of Assistance	22
Local Authority Lettings	23
Local Authority Evictions	26
Housing Lists	27
Houses in Multiple Occupation (HMO)	
A National Statistics publication for Scotland	
Correspondence and enquiries	31
How to access background or source data	31
Complaints and suggestions	31
Crown Copyright	31

## **New Housing Supply**

Data on new housing supply informs National Indicator 38 (Increase the number of new homes) which is assessed as part of the Scotland Performs framework.

17,149 new houses were built, refurbished or converted in 2014-15. This is 1,039 (6%) more than in 2013-14 and is the highest figure since 2010-11.

However, this remains well below pre-recession levels and is 38% below the 2007-08 figure of 27,593.

New housing supply comprises the following elements:

- **new house building:** houses completed by or for housing associations, local authorities or private developers for market sale, below market rent or low cost home ownership;
- **rehabilitation:** houses acquired by housing associations and refurbished either for rent or low cost home ownership. Refurbishment of private dwellings funded wholly or partly through the Affordable Housing Supply Programme (AHSP); and
- **conversion:** net new dwellings created by conversion from non-housing to housing use or by alterations to existing dwellings in all tenures.

The supply of new housing increased by 6% between 2013-14 and 2014-15, largely driven by an increase in the number of private sector completions (which rose by 1,221 or 11% on the previous year). Housing association completions also rose by 153 (5%) from the previous year, as did local authority completions which increased by 17 (1%). Net rehabilitations (refurbishments) decreased by 487 and the number of conversions rose by 135. New housing supply remains well below pre-recession levels. See Table 1 below and Chart 1 (page 1).

Table 1: Components of new housing supply in Scotland	

	Private new build	Housing association new build	Local authority new build	Rehabilitation	Conversion	Total housing supply
1996-97	17,492	2,963	241	984	1,244	22,924
1997-98	17,984	4,489	114	1,514	958	25,059
1998-99	18,784	1,753	120	380	958	21,995
1999-00	19,074	3,964	69	413	1,151	24,671
2000-01	18,195	3,804	112	971	1,103	24,185
2001-02	18,309	4,197	65	597	1,311	24,479
2002-03	18,938	3,715	94	514	1,305	24,566
2003-04	20,454	3,368	0	410	1,409	25,641
2004-05	22,444	4,024	0	677	1,336	28,481
2005-06	20,255	4,698	0	469	1,695	27,117
2006-07	21,037	3,231	6	437	1,702	26,413
2007-08	21,662	4,097	28	389	1,417	27,593
2008-09	16,101	4,577	336	427	923	22,364
2009-10	11,122	5,576	413	442	920	18,473
2010-11	10,693	5,111	614	297	591	17,306
2011-12	10,084	4,776	1,114	338	644	16,956
2012-13	9,849	3,244	963	291	550	14,897
2013-14	10,839	2,911	1,140	711	509	16,110
2014-15	12,060	3,064	1,157	224	644	17,149

The components of housing supply within each local authority area for 2014-15 are shown in Chart 2. Together Aberdeenshire, City of Edinburgh and Glasgow City accounted for 29% of Scotland's new housing.

In Glasgow 57% of the new supply was housing association homes and 29% was from the private sector. The majority (67%) of the new supply in Edinburgh was from private sector new build with a further 22% from housing association new build. Private sector new build accounted for 92% of Aberdeenshire's new housing supply.

North Ayrshire (32%), Falkirk (25%) and Orkney (24%) had the highest proportions of their new supply as local authority housing.

Chart 2: Supply of new housing in Scotland: 2014-15 2,500 Conversions 2.000 Housing association rehabilitation Local authority new build new dwellings 1,500 Housing association new build Private new build 1,000 500 Edinburgh, CNO Nerchde Joth Langueshie Highland WestLothic Pertra Kino or South analysh Dunnies & Gallo EastLotti Midlothi South Ayre East Durbarton West Dunbator East Rentren North Ayrs EastAyrs Rentrein Borders Dundee Clackmannar Scottish

Glasgow City accounted for 65% of rehabilitations and a quarter (25%) of conversions.

Link to Housing Supply tables: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/NewHousingSupply

## New House Building

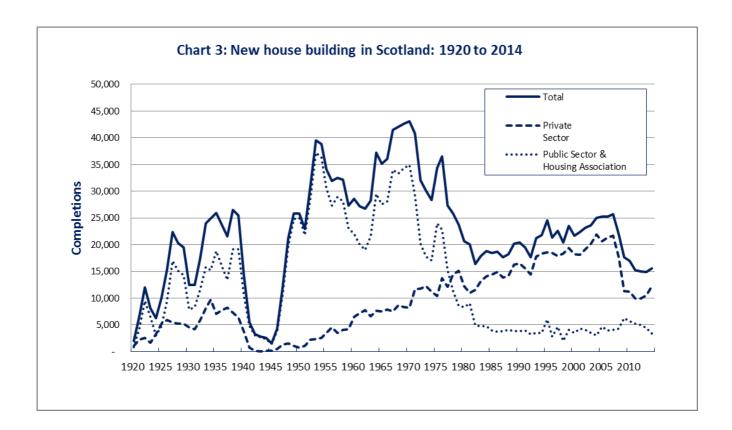
In 2014-15, 16,281 new houses were completed in Scotland, an increase of 9% on the previous year when 14,890 had been completed.

During the same time period the number of new houses started increased by 3% from 15,577 in 2013-14 to 16,028 in 2014-15, the highest number of starts since 2008-09.

Looking just at the new house building element of housing supply 16,281 homes were completed in 2014-15, a 9% increase on the previous year when 14,890 had been completed. At the same time there was a 3% increase in the number of homes on which construction started from 15,577 in 2013-14 to 16,028 in 2014-15. This is the highest number of home starts since 2008-09.

The early 1950s and late 1960s saw about 41,000 to 43,000 new houses completed each year. This was primarily due to programmes of post-war reconstruction and slum clearances which saw huge numbers of, predominantly public sector, housing being built.

Throughout the 1970s and early 1980s the level of new build fell and fewer than 20,000 homes were completed each year throughout much of the 1980s. This was caused by a large decline in the number of social sector houses being built. Meanwhile the number of new private houses was generally on the rise and continued to increase until the economic downturn in 2008. By 2007-08 private sector new build represented around 84% of all completions compared to between 3% and 7% in the early part of the 1950s.



The recession hit the private house building industry particularly hard and by 2012-13 starts and completions had fallen by 50% and 55% respectively since 2007-08. Both the numbers of homes started and the number completed have increased on an annual basis in 2013-14 and 2014-15<sup>1</sup>. The number of starts stands at 12,186, up by 4% from 2013-14 and at their highest level since 2008-09. However this is

<sup>&</sup>lt;sup>1</sup> Note that the chart shows data in calendar years rather than financial years

still 39% below the number started in 2007-08. Private sector completions meanwhile have risen by 11% since 2013-14 to 12,060. This is the highest number of completions since 2009-10 but 43% below the level in 2007-08. In September 2013 the Scottish Government introduced the Help to Buy (Scotland) scheme which aimed to support buyers purchasing a new build home and to stimulate the housebuilding industry.

In general, the number of starts will be a strong indicator of the likely trend in completions over the longer term, but there may well be differences over the short and medium term. These differences depend on factors such as the housing market, economic climate, access to finance, and speed of construction.

A wide range of factors can influence the length of time it takes for a new private dwelling to be constructed, including the type of property (house, flat etc.), and the overall size of the site. Depending on the size of the site, the average time from start to completion of the entire site can range from anywhere between around 1.5 to 2.75 years. Individual homes, or blocks of homes, might be completed in shorter timescales if parts of the site are completed in advance of the rest.

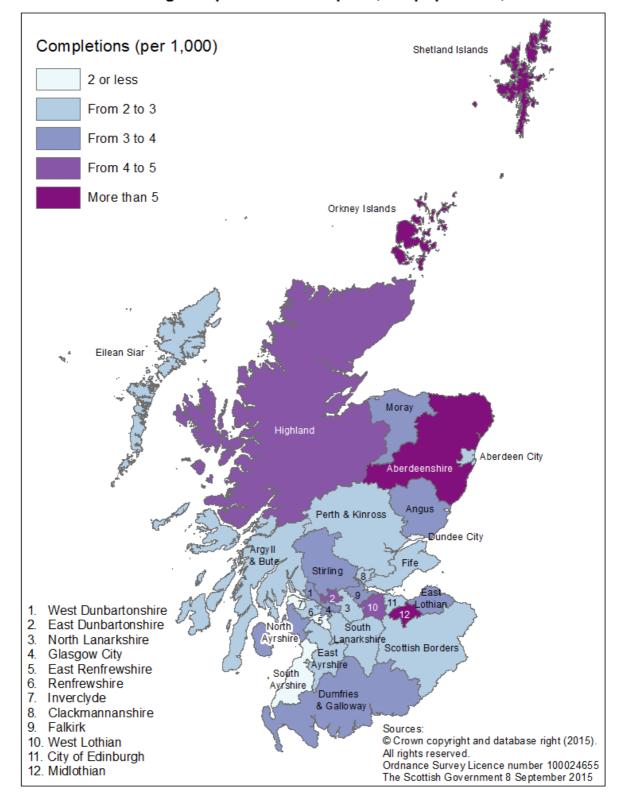
After years of very few local authority housing completions in Scotland the Scottish Government's introduction of the Council House Building programme in 2009-10 has seen small but significant numbers of new council houses being built. There were 1,157 local authority completions in 2014-15 – up by 1% compared to 2013-14 and the highest total since 1989-90. There were 1,208 local authority starts in 2014-15. This is a 25% increase on the previous year.

There are relatively few local authority site completions in recent years on which to base any firm conclusions of average timescales between start and completion. However an average of around 1 to 1.25 years for an entire site be completed seems to be fairly typical, rising to around 2 to 2.5 years for some of the bigger sites. Individual homes, or blocks of homes, might be completed in shorter timescales if parts of the site are completed in advance of the rest.

Housing association completions have risen to 3,064 - 5% more than in 2013/14, but this is the second lowest level since 1996-97.

The map on page 9 shows the rates of housing completions (across all tenures) relative to the population size of each local authority in Scotland. The highest rates were observed in Midlothian, Shetland, Aberdeenshire and Orkney whilst the lowest rates were in Dundee City, Inverclyde, South Ayrshire and East Renfrewshire.

Link to tables on new builds: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/NewBuild



New build housing completions: rates per 1,000 population, 2014-15

## Affordable Housing

(As previously reported on 2 June 2015): In 2014-15 there were 7,069 units completed through all Affordable Housing Supply Programme (AHSP) activity - this figure is up 1% on the previous year.

The Scottish Government's Affordable Housing Supply Programme (AHSP) funds housing for social rent, affordable rent and affordable home ownership. The majority of funding is provided to Registered Social Landlords (RSLs) although the AHSP also provides funding to others including individuals, councils and private developers. The AHSP funds both new build activity and other activity to increase affordable housing supply, for example off the shelf purchases, open market shared equity (OMSE), rehabilitations and support provided to home owners through the Home Ownership Support Fund (mortgage to rent and mortgage to shared equity).

The AHSP completions figures inform the Scottish Government's target to deliver 30,000 affordable homes between 2011-12 and 2015-16.

The number of units provided through the AHSP programme are illustrated in the charts below. Approvals are measured when funding approval is granted for all dwellings on a site. Completions are recorded when all dwellings on a site are completed.

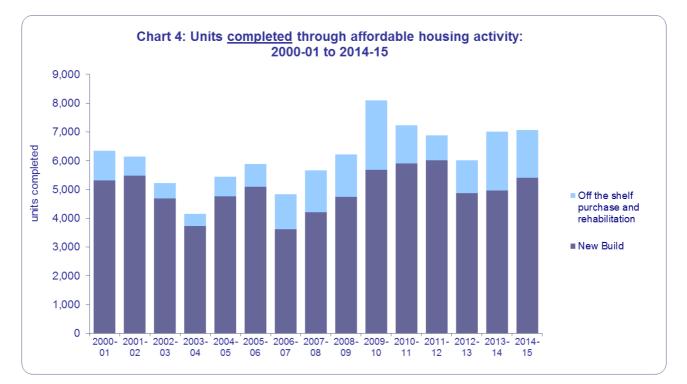
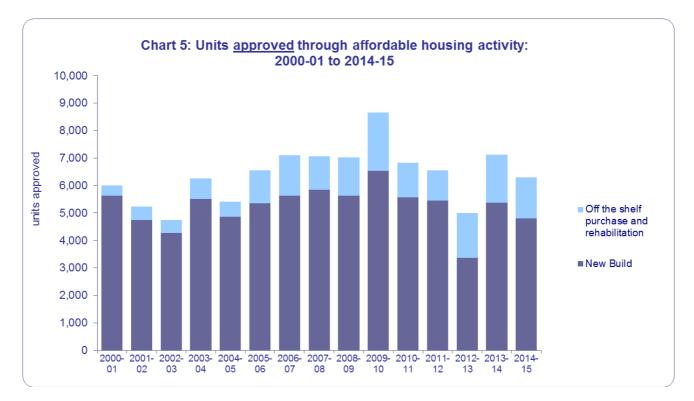


Chart 4 shows that in 2014-15 there were 7,069 units completed through all AHSP activity - this is up by 1% compared to the 7,012 completions in the previous year.

In 2014-15, 6,297 units were approved through the AHSP, representing a decrease of 12% from the previous year (Chart 5). The increase in 2013-14 compared to 2012-13 can be attributed in part to the increase in subsidy rates introduced during 2013-14 which meant that councils and housing associations received an extra

£16,000 towards the cost of building each new home (Councils previously received up to £30,000 towards the cost of building a new home, while RSLs received around £42,000). Record affordable housing approvals were achieved in 2009-10 as £120 million of planned affordable housing spend was brought forward from 2010-11 into 2008-09 and 2009-10 to help economic recovery. During the lifetime of this Parliament, the Scottish Government plan to spend over £1.7 billion on affordable housing.



Since 2009-10, data on actual site starts has also been recorded. There were 6,641 starts in 2014-15 which was up 11% from 5,969 starts in 2013-14.

Over recent years it is estimated that it can take between 1 to 2 years from approval to completion of an entire new build AHSP site (of which the first 3 to 4 months would typically be the time period from approval to starting). Individual homes, or blocks of homes, might be completed in shorter timescales if parts of the site are completed in advance of the rest. Link to tables on AHSP: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/NewBuild/AHSPtables

Scottish Government Affordable Housing Supply Programme out-turn reports: <u>http://www.scotland.gov.uk/Topics/Built-</u> <u>Environment/Housing/investment/ahip</u>

Statistics on new house building in the other UK nations can be found through the following link to the Department for Communities and Local Government website:

http://www.communities.gov.uk/housing/housingresearch/housingstatistics/housingstatistics/housebuilding/livetables/

### Stock by Tenure

In 1981, less than 40% of dwelling stock (0.72 million dwellings) was owner occupied. By 2000 this had risen to 63% (1.47 million) although the proportion has fallen again in the last few years so that, in 2014, 58% (1.47 million) of dwelling stock was owner occupied.

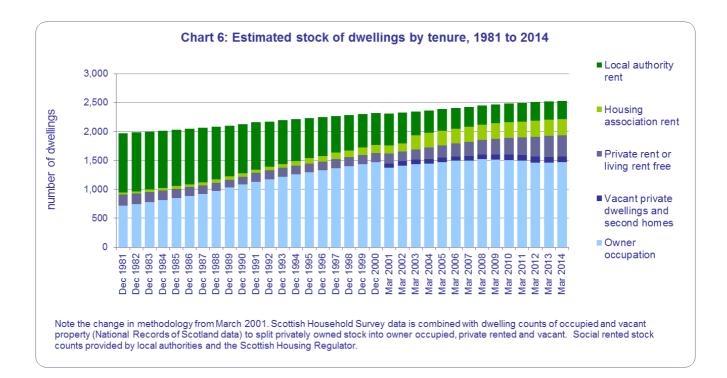
The number of dwellings in Scotland has increased by 551,000 in the last 3 decades from 1.97 million in 1981 to 2.53 million in 2014. This has coincided with an increasing Scottish population and the increased prevalence of smaller households<sup>2</sup>.

During this period there have been significant changes in housing tenure. In 1981, less than 40% of dwelling stock (0.72 million dwellings) was owner occupied. By 2000, the number had more than doubled to 1.47 million and accounted for 63% of dwelling stock. In the last 6 years owner occupied stock has fallen from 62% (1.52 million) in 2008 to 58% (1.47 million) in 2014.

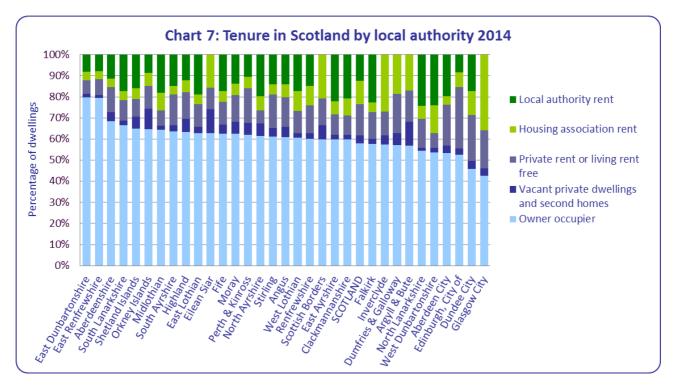
Two structural factors have contributed to the shift toward owner occupation: the introduction of the right to buy for public authority tenants in 1979 coupled with the decline of local authority new build, and the increased contribution of private sector house building.

The recent reduction in owner occupation has coincided with an increase in the number renting privately or living rent free from 10% (around 248,000 dwellings) in 2008 to 15% (around 375,000 dwellings) in 2014 (Chart 6). This may have been partly caused by the economic downturn and the difficulty potential home owners have subsequently experienced in securing a mortgage.

<sup>&</sup>lt;sup>2</sup> <u>http://www.nrscotland.gov.uk/statistics-and-data</u>



Local authority level tenure estimates are shown in Chart 7. The rate of owner occupation varies from 80% in East Renfrewshire and East Dunbartonshire to 43% in Glasgow. In general, as expected, cities have lower owner occupation rates. The proportion of dwellings rented privately ranges from 6% in North Ayshire to 29% in Edinburgh, with cities tending to have higher levels. Levels of social renting range from 12% in East Renfrewshire and East Dunbartonshire to 37% in West Dunbartonshire.



Link to tenure tables: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/KeyInfo

The Scottish Household Survey website presents information on housing stock by tenure. Chapter 3 on Housing contains tables on tenure of household by year and by household age group: http://www.gov.scot/Topics/Statistics/16002/PublicationAnnual

Statistics on housing stock in the other UK nations can be found through the following link to the Department for Communities and Local Government website:

http://www.communities.gov.uk/housing/housingresearch/housingstatistics/housingstatisticsby/stockincludingvacants/livetables/

# Local Authority Housing Stock

Local authority stock levels have been decreasing each year since the 1980s, although the rate of decrease has slowed in recent years. As at 31<sup>st</sup> March 2015 there were 317,005 local authority units, down by 567 (0.2%) from the previous year.

In line with the trends observed in the tenure chapter above, local authority stock levels have been decreasing each year since the 1980s. This can be attributed to 3 main factors:

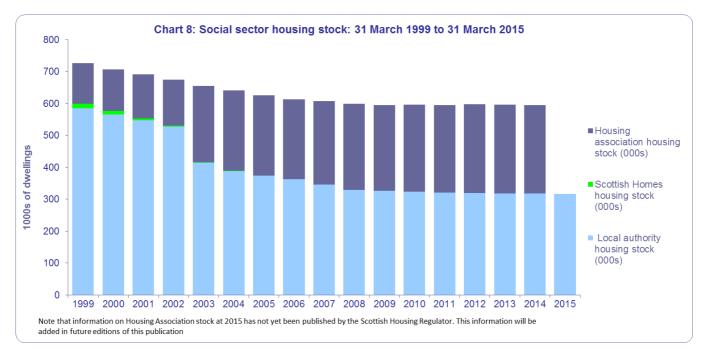
- tenants buying their homes under right to buy
- transfers of stock from public authorities to Registered Social Landlords (RSLs)
- a decline in the number of new local authority dwellings being built.

In general these factors have become less significant in recent years, and in fact the number of new local authority dwellings being built have shown some increases since 2008. As a result recent decreases in local authority stock levels have correspondingly been fairly small.

Local authority stock levels have decreased by 567 from the previous year to 317,005 units on 31<sup>st</sup> March 2015. Stock figures for housing associations in 2015 have not yet been published by the Scottish Housing Regulator.

Figures for social sector stock in 2014 showed that of the 595,000 units, 53% were owned by local authorities. This represents a substantial change since the mid-1990s when public authorities owned nearly 90% of the 783,000 units of social rented stock<sup>3</sup>. The increased contribution of Registered Social Landlords to the

 $<sup>\</sup>overline{}^{3}$  As at December 1995



#### social rented sector is reflected in their rising stock levels since the late 1990s. Chart 8 below shows recent trends in the ownership of social rented housing stock.

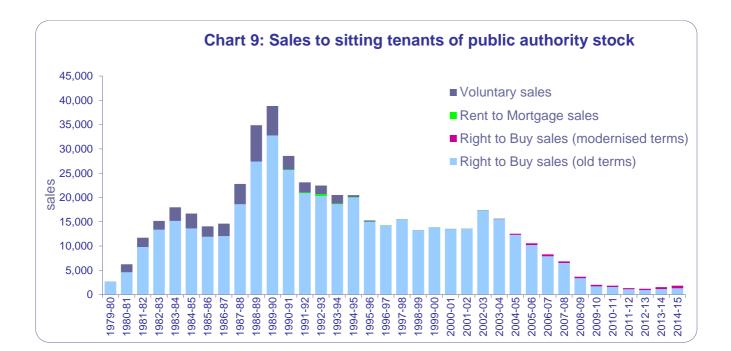
### Link to tables on local authority housing stock: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/Stock

# Sales of Local Authority Housing to Sitting Tenants (Right to Buy)

After a small upturn in 2002-03, public authority right to buy sales (including local authorities with total stock transfers) declined consistently to a level of 1,209 in 2012-13 before rising over the last 2 years.

In 2014-15 right to buy sales increased by 20% from the previous year to 1,835. A total of 30% of 2014-15 sales were under modernised terms.

Chart 9 shows the scale of sales to sitting tenants since the inception of the Right to Buy scheme in 1979.



The introduction of Right to Buy legislation in 1979 had a substantial impact on the profile of Scottish housing. Over the years, nearly half a million public sector properties have been sold under the Right to Buy scheme. The annual rate of sales to sitting tenants peaked at just under 40,000 in 1989, at the height of the housing boom. It then fell rapidly in the early 1990s as the housing market crashed, settling at around 15,000 per year from the mid-1990s onwards. Legislation introduced as part of the Housing (Scotland) Act 2001 then resulted in significant changes in Right to Buy terms for new tenants from 2002-03. Following the change in legislation, new tenants were on modernised terms which in most cases meant they could not buy until October 2007 at the earliest, and on less favourable terms than previously. Further changes to the Right to Buy rules were made in the Housing (Scotland) Act 2010. The Act included provisions to end the Right to Buy for new supply social housing and for new tenants from 2<sup>nd</sup> March 2011. It also introduced more flexibility and local control over the designation of pressured areas.

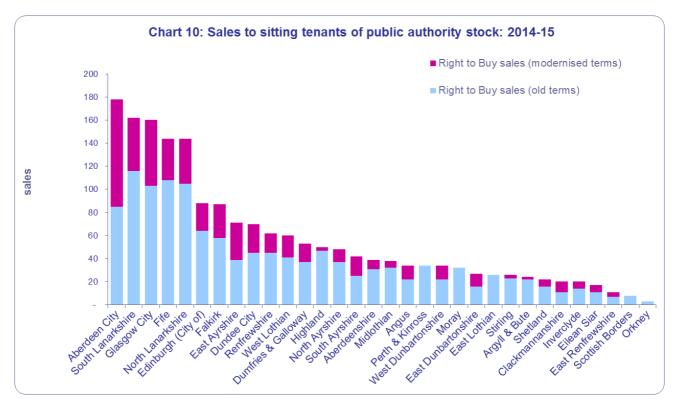
After a small upturn in 2002-03, public authority right to buy sales (including local authorities with total stock transfers) declined consistently to a level of 1,209 for 2012-13. In 2013 the Scottish Government announced that the Right to Buy was to end for all tenants. This is likely to be responsible for the 52% increase in sales to 1,832 in the two years from 2012-13 to 2014-15 as tenants buy their homes whilst they still have the opportunity. The provision to end Right to Buy with a two year notice period was included in the Housing (Scotland) Bill which received Royal Assent on 1<sup>st</sup> August 2014.

Excluding stock transfer local authorities there were 1,553 Right to Buy sales in 2014-15, which was up 20% on the previous year.

Up to and including 2014-15 there have been 3,747 sales of public authority housing under modernised terms and in the latest year 30% of sales were under

modernised terms. This proportion has been steadily rising since their introduction in 2002-03.

Chart 10, below, shows the numbers of sales in each local authority under the old and modernised terms for 2014-15. This chart includes sales of former council houses in local authorities which transferred their stock to housing associations. Aberdeen City had the highest number of sales at 178, followed by South Lanarkshire at 162.



Link to tables on sales of social sector housing: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/Sales

# **Right to Buy Entitlement**

Around two-thirds of tenancies (67% or 236,594) provided by local authorities and the relevant housing association where local authorities have undergone a stock transfer had some Right to Buy entitlement on 31<sup>st</sup> March 2015.

Just over half (52% or 122,076) of these tenancies with eligibility as of 31<sup>st</sup> March 2015 have 'preserved right to buy'.

82% (93,801) of tenancies with 'modernised right to buy' have passed the qualifying period of 5 years continuous tenancy, up from 64% in 2014 and 55% in 2013.

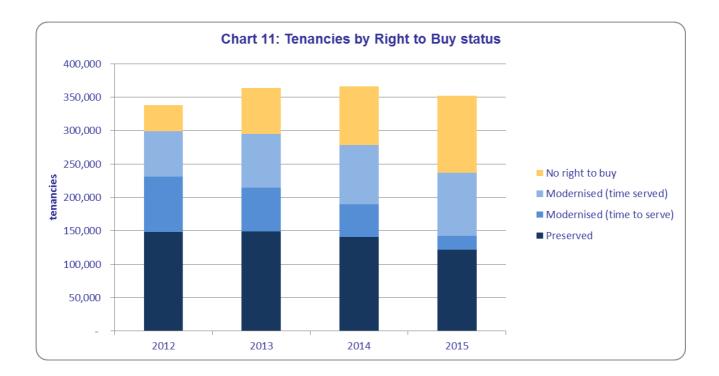
The Right to Buy scheme was introduced in October 1980 and consolidated in the Housing (Scotland) Act 1987 which gave most council and housing association tenants the right to buy with discounts of up to 70%. The Housing (Scotland) Act 2001 provided a single, common tenancy for nearly all tenants of local authorities and housing associations in Scotland. A 'modernised' Right to Buy was introduced and applied to most tenancies beginning on or after 30<sup>th</sup> September 2002. The maximum discount was £15,000. Tenants with a right to buy before 30<sup>th</sup> September 2002 kept a 'preserved' Right to Buy with the old terms and conditions, but in most cases would change to modernised terms if they moved house.

The 2001 Act allowed local authorities to apply for pressured area status for specified areas, resulting in the suspension of modernised right to buy in all social rented properties for up to five years.

As a result of the 2010 Housing (Scotland) Act any first-time tenancy starting on or after 2<sup>nd</sup> March 2011 will never have the right to buy. Therefore most existing tenants on 31<sup>st</sup> March 2015 whose tenancies started on or after 30<sup>th</sup> September 2002 and before 2<sup>nd</sup> March 2011 have the right to buy under modernised terms. They consist of those who have served the minimum five year qualifying period, and those who have time still to serve before they can exercise their right to buy.

The 2010 Act also ended the Right to Buy for new supply social housing and gave local authorities themselves the power to make pressured area designations for up to ten years, for specific house types as well as areas.

The provision to end Right to Buy with a two year notice period was included in the Housing (Scotland) Bill which received Royal Assent on 1<sup>st</sup> August 2014.



On 31<sup>st</sup> March 2015, there were 351,983 tenancies provided by local authorities and the relevant housing associations where local authorities have undergone a stock transfer. Of these tenancies, 236,594 (67%) have some Right to Buy entitlement, down from 278,203 (76%) on 31<sup>st</sup> March 2014 due to the increasing numbers of new tenants who do not have the right to buy (Chart 11). Just over half (52% or 122,076) of the tenancies with eligibility have 'Preserved Right to Buy', with the remainder having modernised right to buy. Of those with modernised right to buy, 82% (93,801) have passed the qualifying period of 5 years continuous tenancy, up from 64% in 2014 and 55% in 2013 as increasing numbers of tenants reach the 5 year qualifying period.

Not all tenants are able to exercise their Right to Buy, for example because the tenancy is in a Pressured Area. Of the 236,594 tenancies with a Right to Buy eligibility as of 31<sup>st</sup> March 2015, 83,978 (35%) are currently unable to exercise their Right to Buy, 63,196 (27%) due to their current home being in a Pressured Area and 20,782 (9%) for other reasons. For 2013-14 these figures were 26% and 7% respectively.

Link to tables on sales of Right to Buy entitlement: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/Sales/rtbentitlepage

## Local Authority Vacant Stock

At 31<sup>st</sup> March 2015 local authorities reported 6,515 units of vacant stock, a decrease of 1% on the 6,556 units in the previous year.

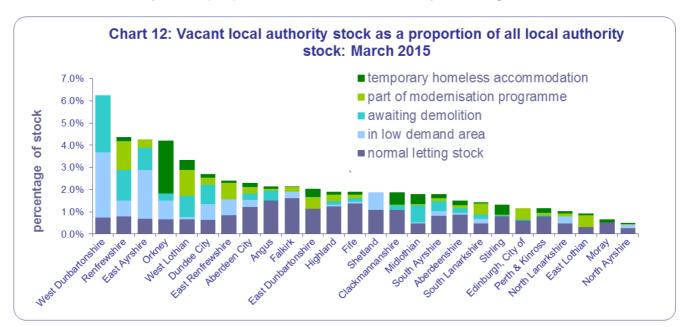
Of this, 18% of units were awaiting demolition, 19% were in a low demand area, 15% were part of a modernisation programme, 7% were used as temporary accommodation for the homeless and the remaining 40% were normal letting stock.

Local authority dwellings can be vacant for a variety of reasons, such as being part of a planned disposal or modernisation/repair programme, or being in low demand areas. At 31<sup>st</sup> March 2015 local authorities reported 6,515 units of vacant stock, down from 6,556 in the previous year. This continues the longer term reduction in the number of vacant dwellings, mainly due to falling numbers of stock being set aside to be demolished.

Of the 6,515 units, 18% were awaiting demolition or sale, 19% were in a low demand area, 15% were part of a modernisation programme, and a further 7% were used as temporary accommodation for the homeless.

The remaining 40% of vacant stock was normal letting stock, which represents 1% of all local authority normal letting stock.

Vacant stock in each local authority area (except those which have transferred their social housing stock) is shown in Chart 12 below. This shows vacant stock, by reason for vacancy, as a proportion of all local authority housing stock.



The length of time that properties have been vacant depends on the reason for the vacancy. Normal letting stock tends to be empty for less time than other types of vacant stock. For example, at March 2015 just over a quarter (27%) of vacant normal letting stock had been vacant for less than 2 weeks, and around 2% had been vacant for over two years. Of stock awaiting demolition however, only 2% had been vacant for less than two weeks, and 41% had been vacant for over two years.

Link to tables on public authority vacant stock: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/StockManagement

National Records for Scotland (NRS) produce statistics on occupied and vacant dwellings for all sectors each year at local authority and data zone level: <u>http://www.nrscotland.gov.uk/statistics-and-data/statistics/statistics-by-theme/housholds/household-estimates</u>

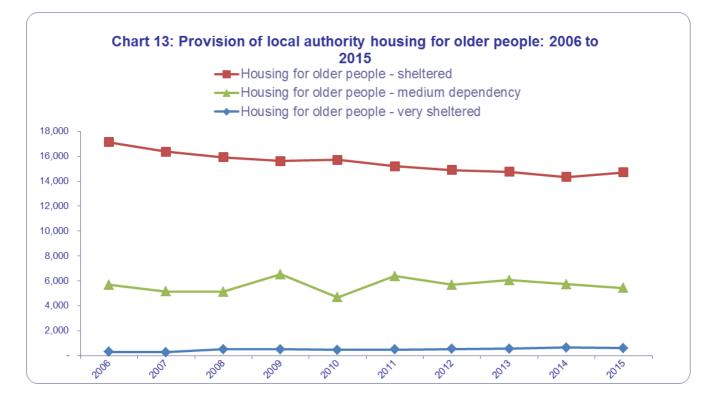
## Housing for Older People and People with Disabilities

The number of sheltered, very sheltered and medium dependency houses provided by local authorities has decreased over the last ten years from 23,108 in 2006 to 20,755 in 2015.

The amount of very sheltered accommodation has increased from 290 in 2006 to 599 in 2015, whist the amount of sheltered accommodation has dropped from 17,140 in 2006 to 14,722 in 2015.

Supported Housing is provided by both local authorities and housing associations. In addition, councils provide or commission housing support services to help meet specific housing needs of older and other vulnerable people to give them the opportunity to continue to live in their own homes. Housing for people with variable needs is currently mainly classified as very sheltered, sheltered, medium dependency, wheelchair and ambulant disabled, although figures can vary from year to year as dwellings may be adapted to suit the particular needs of tenants, or re-classified by providers.

Local authority figures at 31<sup>st</sup> March 2015 show that there were 20,755 sheltered, very sheltered and medium dependency houses in 2015. The amount of very sheltered accommodation has increased from 290 in 2006 to 599 in 2015, whist the amount of sheltered accommodation has dropped from 17,140 in 2006 to 14,722 in 2015.



Link to tables on housing for older people and people with disabilities: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/SpecialNeedsHousing

The Scottish House Condition Survey (SHCS) is the a national survey of housing and households undertaken in Scotland as part of the Scottish Household Survey. It combines both an interview with occupants and a physical inspection of dwellings to build up a picture of Scotland's occupied housing stock which covers all types of households and dwellings across the entire country - whether owned or rented, flats or houses. http://www.gov.scot/Topics/Statistics/SHCS The Scottish Health Survey (SHeS) provides a detailed picture of the health of the Scottish population in private households and is designed to make a major contribution to the monitoring of health in Scotland. It is essential for the Scottish Government's forward planning, for identifying gaps in health services provision and for identifying which groups are at particular risk of future ill-health.

http://www.scotland.gov.uk/Topics/Statistics/Browse/Health/scottish-healthsurvey

### Scheme of Assistance

In 2014-15, councils provided householders with 188,683 instances of help. Most of these (around 92%) were non-financial.

In 2014-15, 9,459 scheme of assistance grants were paid to householders, totalling £30.8 million. The majority of these were for disabled adaptions, 6,487 grants totalling £22.3 million.

Scheme of Assistance information collected in 2014-15 is in a different format to previous years, which affects some comparisons over time. In particular, spending values are now based upon actual spend in the given period rather than the period in which cases were approved. As a result, information in this section is not compared to previous years.

The Housing (Scotland) Act 2006 introduced a new Scheme of Assistance, which replaced the previous system of private sector home improvement grants. The scheme also aims to encourage home owners to take more responsibility for the condition of their homes, to ensure that private housing in Scotland is kept in a decent state of repair. Home owners are primarily responsible for their own property under their title deeds, but local authorities have statutory powers to maintain and improve the general condition of private sector housing in their area. If an owner needs help to look after their home, the Scheme of Assistance allows local authorities broad discretionary powers to provide assistance. This assistance can be provided through advice and guidance, practical help, or through financial assistance by way of grants or loans. It is for the local authority to determine what kinds of assistance are made available on the basis of local priorities and budgets.

Local authorities must provide assistance to owners who have been served a statutory work notice requiring them to bring a house into a reasonable state of repair. Local authorities must also provide assistance by way of grant<sup>4</sup> for most work to adapt homes to meet the needs of disabled people, other than for home extensions. All other assistance is discretionary. Under the Scheme of Assistance

<sup>&</sup>lt;sup>4</sup> Usually 80% of the cost of prescribed adaptation work or 100% where the applicant receives certain benefits.

local authorities must prepare a statement providing information about the assistance that is available locally.

In 2014-15, councils provided householders with 188,683 instances of help. Most of this help (173,074 cases or 92% of all cases) was in the form of non-financial assistance such as website hits, leaflets or advice. Total spending was almost £43.6 million. 6,487 grants were paid to disabled households totalling £22.3 million. A further 3,122 grants were paid to other households totalling £9.2 million. The operational cost of the scheme was £10.5 million.

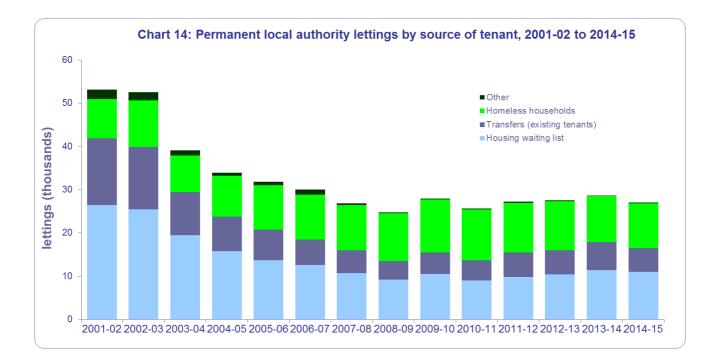
Link to tables on housing for older people and people with disabilities: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/SoA

## Local Authority Lettings

During 2014-15 there were 27,006 permanent lettings made, a decrease of 6% compared to 28,679 lettings in the previous year.

38% of all local authority lettings made in 2014-15 were to homeless households, an increase of 1 percentage point on the previous year. There were a total of 10,390 lettings to homeless households in 2014-15, a decrease of 2% on the 10,656 lettings in 2013-14.

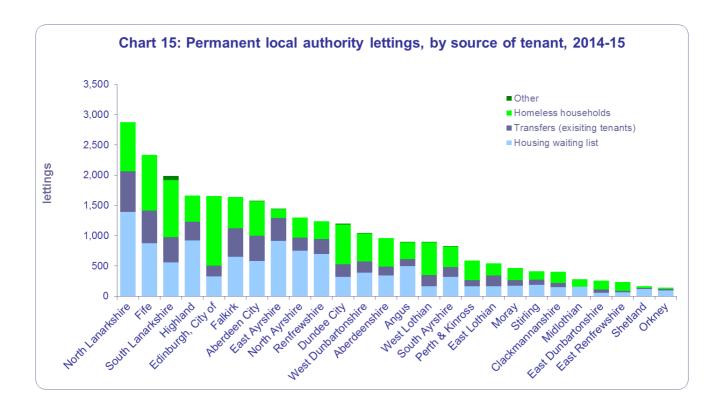
Mirroring the falling stock levels, the number of local authority lettings decreased each year throughout the 2000s (Chart 14) until 2009-10. The number of lettings has since increased slightly each year since 2010-11, until the decrease in the latest year. During 2014-15 there were 27,006 permanent lettings made, a decrease of 6% compared to 2013-14.



The proportion of lets allocated to homeless applicants is an important indicator in measuring local authorities' capacity to sustain the 2012 homelessness commitment whereby all unintentionally homeless households are entitled to settled accommodation. In 2014-15, 38% of all local authority lettings made were to homeless households which represented an increase of 1 percentage point from 2013-14. However the number of lettings to homeless households dropped 2% from 10,656 in 2013-14 to 10,390 in 2014-15.

This reduction is likely to be due to the corresponding decrease in homelessness applications reported in the Operations of Homeless Persons Legislation in Scotland, 2014-15 report<sup>5</sup>. The decrease in applications is likely to be a consequence of a major Scotland wide approach to prevent homelessness. Through this, councils have been developing services, generally described as 'housing options services' in which staff assist households to consider the range of options available to address their housing needs. As a consequence, some of the households who might previously have made a homelessness application will now have their housing needs met without first becoming homeless or being threatened with homelessness.

<sup>&</sup>lt;sup>5</sup> <u>http://www.gov.scot/Topics/Statistics/Browse/Housing-Regeneration/RefTables</u>



Of the 27,006 permanent lettings made in Scotland in 2014-15, 26,695 (99%) were for Scottish Secure Tenancies (SST) which are the standard local authority tenancies. Most of the remainder (257) were Short Scottish Secure Tenancies (SSSTs).

These can be used by a local authority in place of a SST in certain circumstances. More information can be found here: <u>http://www.scotland.gov.uk/Publications/2002/08/sst/3</u>

The majority of the SSSTs (81% or 207) were temporary lets for housing support.

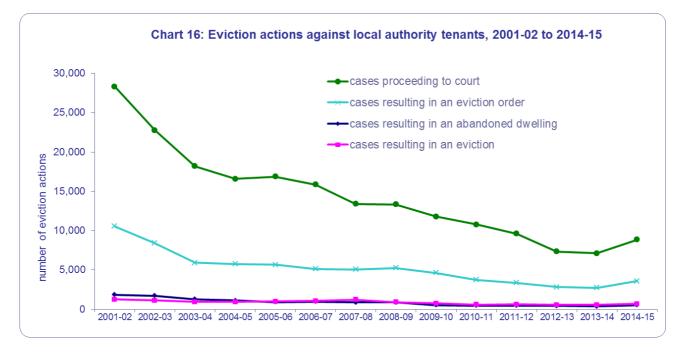
Link to tables on local authority lettings: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/StockManagement

The Scottish Government publishes a range of information on Homelessness, including the number of lets for homeless households, collected through the HL1 return: <u>http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/RefTables</u>

# **Local Authority Evictions**

There were 1,215 tenancy terminations (evictions and abandonments) in 2014-15, an increase of 32% or 294 on 921 in 2013-14. Of the 1,215 tenancy terminations in 2014-15, 1,148 were due to rent arrears – up from 873 in 2013-14.

Pre-action requirements to strengthen the protection of tenants facing eviction for rent arrears came into force on 1<sup>st</sup> August 2012. Pre-action requirements require social landlords to have exhausted all attempts to resolve the arrears with the tenant before taking action to evict. The changes have therefore generally had a much bigger effect on the early stages of an eviction action (notice of proceedings issued) than on the later stages.



As Chart 16 shows there have been large reductions in the number of actions against local authority tenants proceeding to court from 28,301 in 2001-02 to 7,127 in 2013-14, however in the latest year there has been an increase of 24% (1,730 actions) to 8,857 actions in 2014-15. Similarly the number of cases resulting in an eviction order has fallen from 10,558 in 2001-02 to 2,728 in 2013-14, but is since up 32% (866 cases) to 3,594 in 2014-15. Local authority tenancy terminations (i.e. evictions plus abandoned dwellings) as a result of eviction actions have also increased in the latest year. There were 1,215 such terminations in 2014-15 which equates to 0.4% of normal letting stock, down from 3,093 (0.6% of normal letting stock) in 2001-02. Within this, the number of evictions of local authority tenants is 694, which equates to 8% of all cases proceeding to court.

The 55% reduction in the number of notices of proceedings issued for rent arrears cases between 2011-12 and 2013-14 (from 51,866 to 23,262) has been followed up by a further small reduction in 2014-15 to 23,130. The number of rent arrears cases taken to court has increased by 26% from 7,042 to 8,743 over the latest year. The

number of tenancy terminations for rent arrears (evictions and abandonments) has increased by 32% this year from 873 to 1,148. As almost all eviction actions are for rent arrears, similar changes can be observed for the number of eviction actions overall.



Chart 17 shows that across local authorities there is considerable variation in the rate of evictions or abandoned dwellings in relation to normal letting stock levels. In 2014-15, Aberdeen City had the highest eviction/abandoned dwelling rate at just under 1% of letting stock. Perth and Kinross had no evictions in2014-15.

Link to tables on local authority evictions: http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/StockManagement

Section 11 legislation gives local authorities early notice of households at risk of homelessness due to eviction and places a duty on landlords (except local authority landlords) and creditors to notify the relevant local authority when they raise proceedings for possession or serve certain other notices. Statistics on this can be found on the Scottish Government website: <u>http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/RefTables</u>

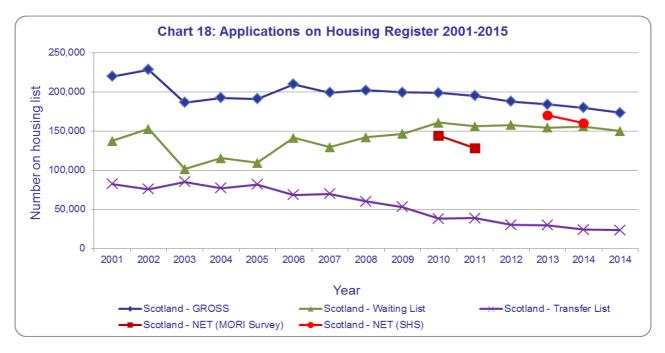
## **Housing Lists**

At 31<sup>st</sup> March 2015, 173,587 applications were recorded on local authority or common housing register housing lists, a 4% decrease from 2014, and the seventh consecutive annual decrease.

An estimated 173,587 households were on local authority or common housing register lists as at 31<sup>st</sup> March 2015, a 4% decrease from 2014 and the seventh

successive annual decrease. Of these 23,600 are recorded as being on Transfer Lists and 150,000 on Waiting Lists for entry into social housing.

However, 9 out of the 26 local authorities with housing stock did not operate separate waiting and transfer lists. In this report all of the households on the lists of these authorities are treated as being on the waiting lists and none on the transfer list. This means that the Waiting List figure is over-estimated and the transfer list figure is under-estimated. Also, the separate reporting of Waiting and transfer lists by local authorities has changed over time, which means the historic trends are not consistent or reliable. This clearly contributes to the trends illustrated in Chart 18. The chart shows large increases in the number of people on waiting lists until 2010 and large decreases in transfer lists until 2012, whilst the overall total remains more constant although has fallen in recent years.

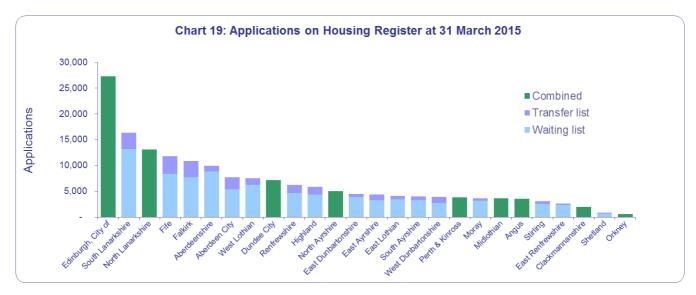


While numbers of applications may be recorded accurately within each authority, there is difficulty in recording actual numbers of people wishing to access all social housing and also in determining their current tenure. In addition to the double-counting of people who apply to more than one local authority, households often apply for both council and RSL housing in their desired area (although this has become less of an issue over time due to the increase in the number of Common Housing Registers). Some applicants may no longer need a social house if, for example, they take up tenancies with other housing providers however they may not be removed from the housing list immediately. Chart 16 shows, alongside the figures collected for this publication, survey estimates from the Scottish Household Survey (SHS) and MORI.

The SHS and MORI estimates are population based, which means they cover all housing lists in Scotland, whereas those related to Local Authority and Common Housing Registers do not include the 6 local authorities (including Glasgow) which have transferred all of their housing stock to Registered Social Landlords. In addition, the MORI and SHS estimates asked respondents whether they were on

any housing lists, so they are not affected by the double counting issue. The SHS and MORI results may therefore provide a more realistic estimate of applicants on housing lists in Scotland although they are based on sample surveys.

Chart 19 shows housing list applicants in 2015 broken down by local authority.



#### Link to tables on housing lists:

http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/StockManagement

The Scottish Household Survey has asked a question since 2013 on whether the random adult interviewed is on a housing list. Scotland and local authority estimates are published in SHS Annual Reports: <a href="http://www.gov.scot/Topics/Statistics/16002/PublicationAnnual">http://www.gov.scot/Topics/Statistics/16002/PublicationAnnual</a>

Official statistics obtained from an Omnibus Survey carried out in February 2011 estimate the number of households which contain someone who is currently on a social housing list. These statistics provide an estimate which eliminates the double counting included in the administrative data collected annually from councils and housing associations. The excel tables can be accessed through the following link:

http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/HousingListSurvey

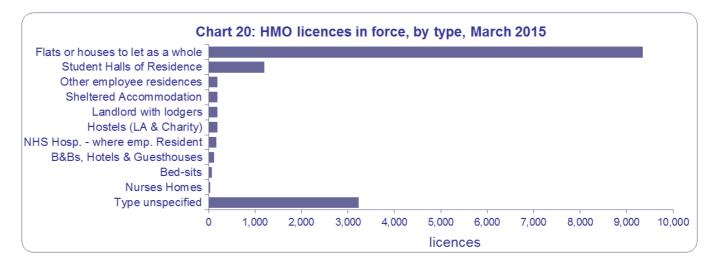
## Houses in Multiple Occupation (HMO)

The most recent figures as at 31<sup>st</sup> March 2015 show 14,908 licences in force, 4% higher than the previous year.

The number of licences in force has generally increased since the introduction of the mandatory licensing scheme in 2001. The most recent figures for 2015 show

14,908 licences in force at 31<sup>st</sup> March, 4% higher than the previous year. Of the licences in force, 87% are accounted for by just five local authorities – Aberdeen City, Dundee City, City of Edinburgh, Fife and Glasgow City. City of Edinburgh alone holds 40% of Scotland's HMO licences.

Chart 20 below shows the number of licences in force at 31<sup>st</sup> March 2015, by the type of property. Flats or houses to let as a whole are by far the largest HMO type (63%), with specific student accommodation within halls of residence accounting for a further 8%.



There were 8,679 applications received in 2014-15, 1% more than the year before. Just under one fifth (18%) of these were new applications, and the remainder were applications for licence renewals.

# A National Statistics publication for Scotland

The United Kingdom Statistics Authority has designated these statistics as National Statistics, in accordance with the Statistics and Registration Service Act 2007 and signifying compliance with the Code of Practice for Official Statistics.

Designation can be interpreted to mean that the statistics: meet identified user needs; are produced, managed and disseminated to high standards; and are explained well.

Correspondence and enquiries

For enquiries about this publication please contact: Joe Jobling, Communities Analytical Services, Scottish Government Telephone: 0131 244 7230, e-mail: housingstatistics@scotland.gsi.gov.uk

For general enquiries about Scottish Government statistics please contact: Office of the Chief Statistician, Telephone: 0131 244 0442, e-mail: <u>statistics.enquiries@scotland.gsi.gov.uk</u>

#### How to access background or source data

For the data collected for this statistical bulletin publication: ⊠ Most of the data that is collected is made available via Excel webtables at <u>http://www.gov.scot/Topics/Statistics/Browse/Housing-Regeneration/HSfS</u> ⊠ For some data items, further details may be made available on request subject to consideration of legal and ethical factors. Please contact <u>housingstatistics@Scotland.gsi.gov.uk</u> for further information. .

#### **Complaints and suggestions**

If you are not satisfied with our service or have any comments or suggestions, please write to the Chief Statistician, 3WR, St Andrews House, Edinburgh, EH1 3DG, Telephone: (0131) 244 0302, e-mail <u>statistics.enquiries@scotland.gsi.gov.uk</u>.

If you would like to be consulted about statistical collections or receive notification of publications, please register your interest at <u>www.gov.scot/scotstat</u> Details of forthcoming publications can be found at <u>www.gov.scot/statistics</u>

ISBN 978-1-78544-633-7

### **Crown Copyright**

You may use or re-use this information (not including logos) free of charge in any format or medium, under the terms of the Open Government Licence. See: <a href="http://www.nationalarchives.gov.uk/doc/open-government-licence/">www.nationalarchives.gov.uk/doc/open-government-licence/</a>

APS Group Scotland, 21 Tennant Street, Edinburgh EH6 5NA PPDAS55438 (09/15)